

# Retrofitting heat pumps to nondomestic buildings

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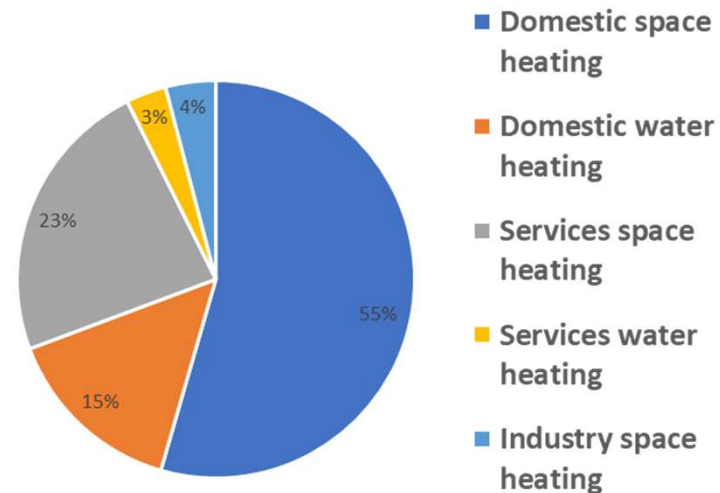
**Decarbonisation  
of Heating and  
Cooling 2025**

21 May 2025 | Congress Centre, London

# Retrofit of non-domestic buildings is important

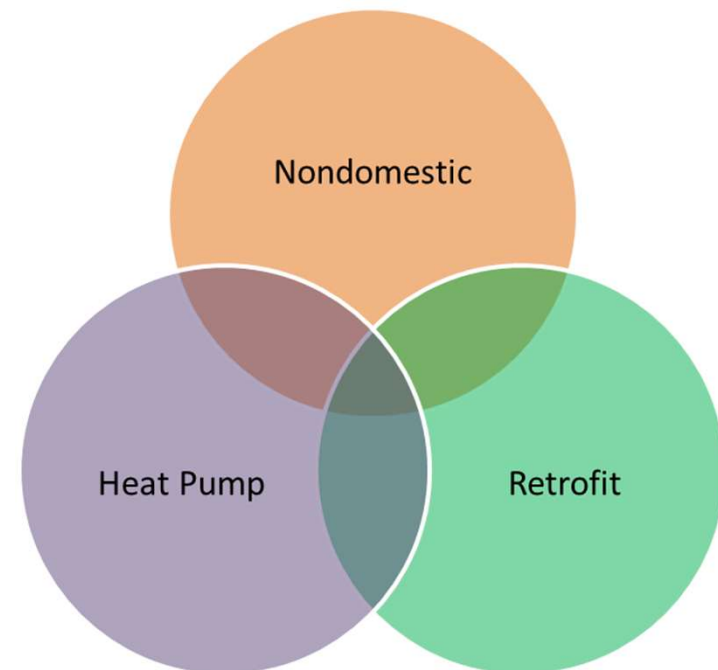
- Non-domestic buildings are responsible for about 1/3 of UK heating energy in buildings
  - 2M buildings compared to 30M dwellings – but 7+ times higher consumption per building
- Heat pump penetration is about 1/2 that for dwellings
  - Annual UK sales about 2K to 3K, of which perhaps 2/3 are retrofit, compared to about 100K domestic

UK Heating Consumption 2022



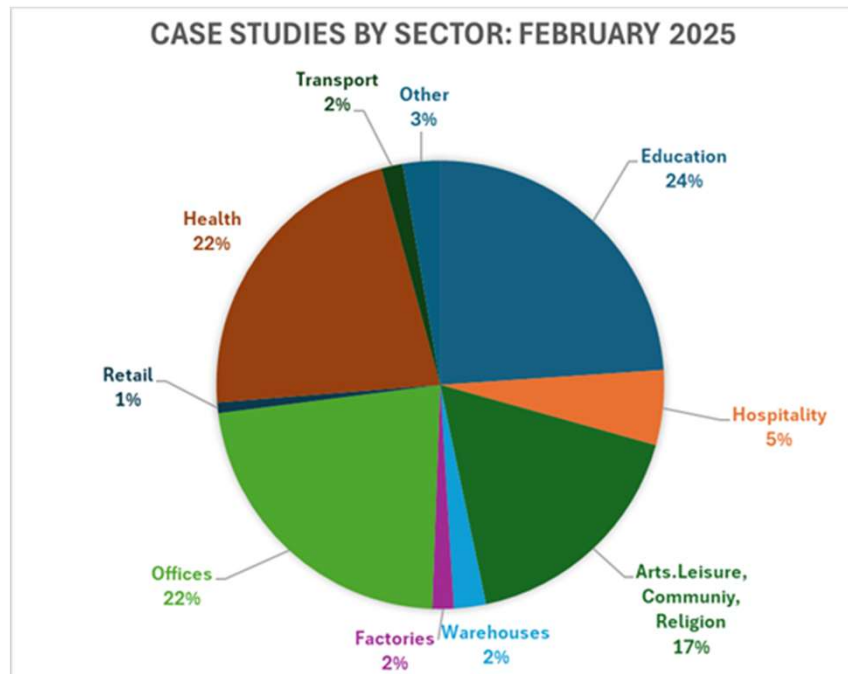
# Retrofitting heat pumps in nondomestic buildings is complicated

- Many different:
  - Types and sizes of buildings
  - Existing HVAC systems
  - Heat pump options
- “Retrofit” can be boiler replacement to deep refurbishment
- Client motivations differ
- Little specific guidance:
  - AM17, PAS2038, some overseas

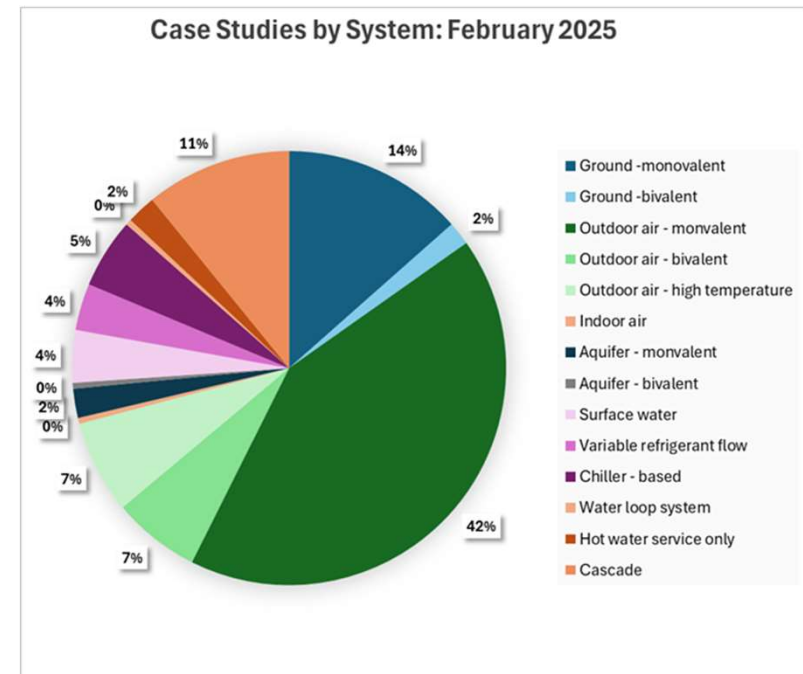


# Distribution of reported retrofits

by number (Source: IEA Annex 60)



PSDS (brown, blue, dark green sectors) is a major influence: refurbishments of selected offices (light green) are driven by increased rental value



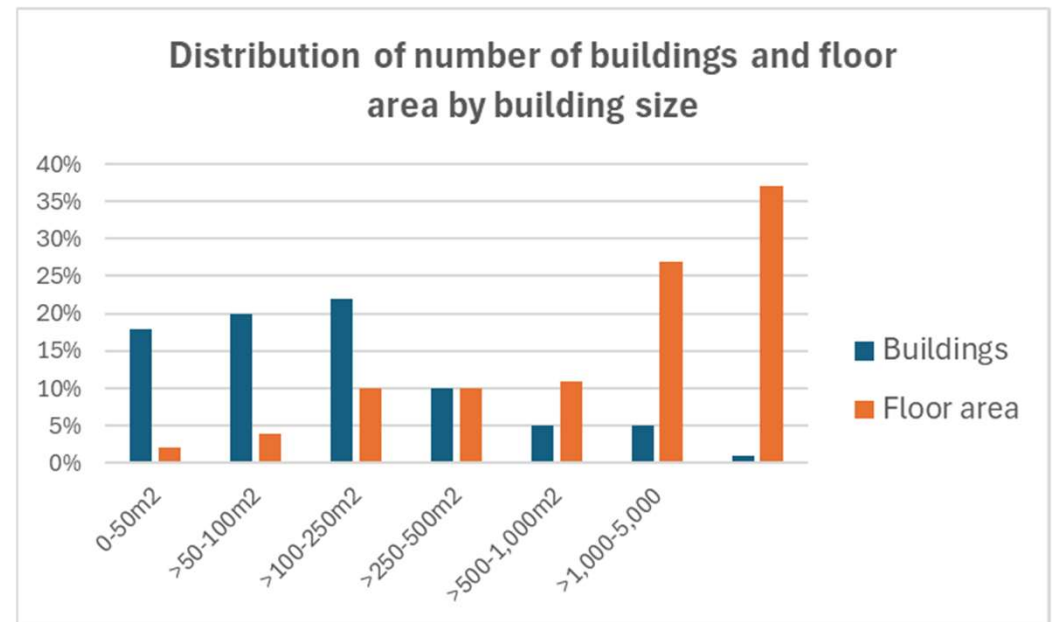
Air source including hybrid and high temperature (green) dominate. Ground source systems (blue) are bigger than air source

# Constraints on nondomestic heat pump retrofit

- **Price.** No strong “unique selling point” to add value
  - PSDS shows that financial incentives can be effective
- **Complexity of choice.** Customers have little knowledge of an unfamiliar product. Installers have variable levels of experience.
  - Consideration of other operational and refurbishment options
- **System design quality.** Manufacturers report significant number of examples of poor system design
  - Limited guidance available for nondomestic retrofit
- **Supply chain complexity.** With a few exceptions, the supply chain is fragmented: manufacturer, system designer, installer

# Potential nondomestic customers by size

- Most **heating energy** is used by a small number of large users
  - Who probably have formal design and procurement procedures.
- Most **potential retrofits** are in smaller buildings
  - Who may use less formal procurement routes?

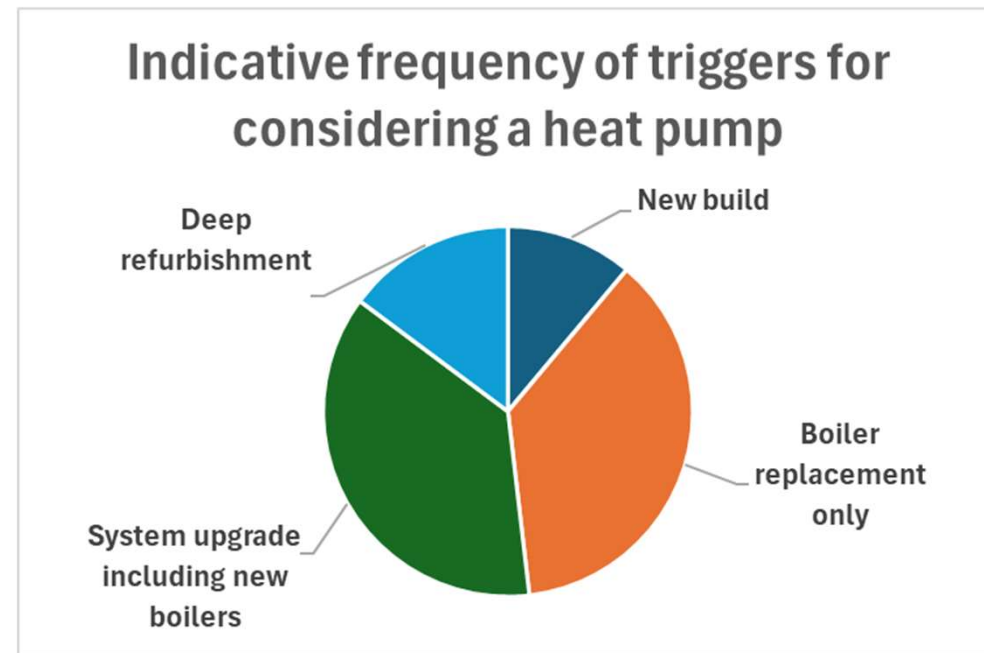


- Most potential interest is from small or medium sized enterprises.
  - **7%** of nondomestic gas customers have considered a heat pump
  - **34%** of large businesses have done so

*Source: Ofgem Non-Domestic Consumer Research 2022*

# What policies could trigger heat pump retrofit?

- Ban on fossil-fuel boilers
  - About 7% of boilers replaced each year
  - And 3%? of distribution systems
  - Deep refurbishments <1%?
- More demanding MEES
  - Potentially impact about 20% of nondomestic buildings, depending on allowable exemptions
  - Over a 10-year period

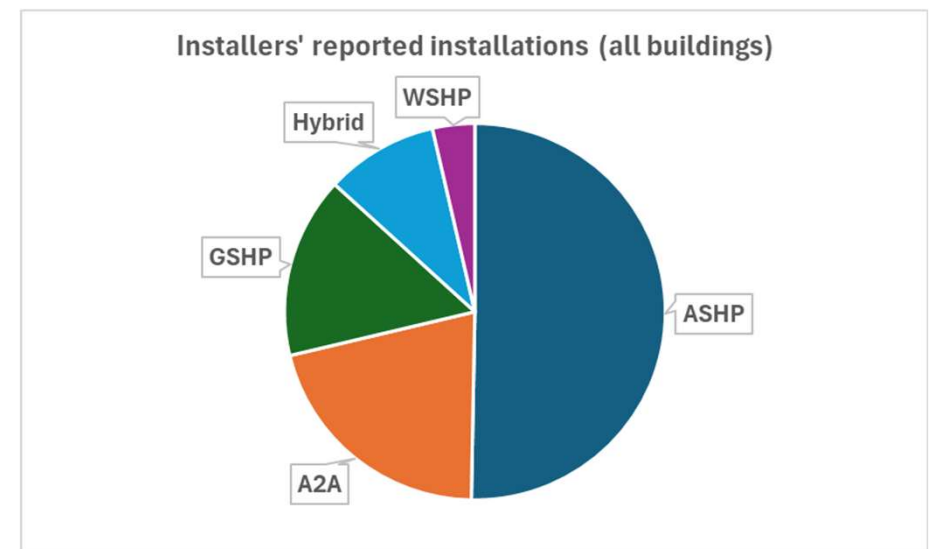




# Supply Chain: installers

- Survey results show:
  - 25% of HVAC installers offer heat pump installation
  - 40% of them work in existing commercial buildings
    - 30% of small and 68% of larger businesses
- Implying about 2000 businesses offering nondomestic retrofit
  - Mostly businesses with less than 11 employees

Source: BEIS Heating and Cooling Installer Study 2023



- Heat pumps are only a small part of their business
- At this stage of the market, experience is bound to be uneven



# Supply Chain: issues

- Fragmentation of the customer journey
  - There are joined-up “one stop shop” businesses
  - But often separate manufacturers, system designers, installers, aftercare
    - Specialists in particular areas
- Uncertain reliability of design and installation quality
  - There are good refurbishment specialists who understand heat pumps
  - But apparently many installers with limited experience
- Little real-life information on costs and performance
  - The IEA project has revealed that cost, performance and market data are in very short supply worldwide

# Guidance and Training

- **Current guidance**

- CIBSE AM17. Heat pump installations for large non-domestic buildings: includes useful references to retrofit
- CIBSE Training “The Electrification of Heat”: includes example schematics
- PAS 2038 “Retrofitting Non-Domestic Buildings for Improved Energy Efficiency”: fabric issues

- **On the way**

- CIBSE supplementary technical guidance: work about to start
- CIBSE Training “Mastering the Application of Heat Pumps” starts in June

**BUT**

- How do we ensure that knowledge reaches the people who need it?
- Do we need certification?

# Summary

- Low market penetration of nondomestic heat pump retrofit
- Significant potential but substantial challenges
  - Still an immature market
- There are knowledgeable, experienced suppliers
  - But generally, the supply chain is fragmented
- Little real-life feedback
- **Much still to do (and not only in the UK)**



**Thank you**  
**Any questions?**

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